

Texas Civil Commitment Office



Christy Jack, Chair
Board Members:
Kathryn "Katie" McClure, Vice Chair
Roberto "Robert" Dominguez
Rona Stratton Gouyton
Bruce Toney
Marsha McLane, Executive Director

Friday, November 14, 2025, at 08:00 a.m.

MINUTES

Board Members Present

Christy Jack, Chair
Bruce Toney

Katie McClure
Robert Dominguez

Rona Stratton Gouyton

TCCO Staff

Marsha McLane
Jessica Marsh

Brittney Winters
Desiree Roberts

Hayley Glisson

Senator Perry's Office

Rob Callan

Lamb County DA

Rickie Redman

Lamb County Sherriff

Gary Maddox

Lamb County JP

Tim Walker

Littlefield Police Chief

Samuel Garcia

City of Littlefield

Ray Resendez
Otoneil Gonzales

Department of Public Safety

Janet Nichols
Robert Smith

Special Prosecution Unit

Maureen Whittmore
Erin Faseler

Convene the Board of the Texas Civil Commitment Office (TCCO)

Board Chair Christy Jack convened the meeting at 10:00 a.m. Roll was taken and it was noted that a quorum was present.

Board Chair Report

Board Chair Christy Jack stated she did not have a formal report and recognized the Littlefield City Officials Mayor Turpen, City Manager Ray Resendez, and City Secretary Neil Gonzales who made this meeting possible and graciously allowed us to meet in the City Council Chambers. Ms. Jack thanked Sheriff Gary Maddox, Justice of the Peace Tim Walker, Lamb County District Attorney Rickie Redman, Chief of Police Sammy Garcia, Robert Smith and Janet Nichols with the Department of Public Safety (DPS), and Rob Callan with Senator Perry's Office for attending the meeting. Ms. Jack recognized the Littlefield TCCO staff and thanked them for their hard work.

Executive Director's Report Concerning Program Operations and Routine Functioning of the TCCO

Executive Director Marsha McLane began by discussing the Sunset Review, stating all state agencies go under review every ten years. The Sunset Review is an extremely intensive look at the agency and ultimately the Sunset Commission will make a recommendation to the legislature as to whether the agency should exist, or if there needs to be any changes. Ms. McLane provided contact information for the Sunset Commission for any comments or suggestions. Ms. McLane stated the Sunset Commissions report will be released in October of next year, the Sunset Commission will present in front of the legislature in November of next year, the legislature will then take the Sunset bill to vote.

Ms. McLane stated TCCO has been continuously meeting each month with the Legislative Budget Board (LBB) and noted there has been no change with medical costs. TCCO is waiting for the Governor's office to sign off on a three-million-dollar transfer from HHSC to pay 2025 medical expenses. Ms. McLane stated this has been done the past three years, and medical funding has been presented to the Sunset Commission as TCCO's biggest concern. Ms. McLane discussed another concern presented to the Sunset Commission, security officer pay, stating the security officers at the TCCC are the lowest paid group of employees and with TDCJ opening a unit in Post, this will bring more staffing issues.

Ms. McLane introduced Desiree Roberts, Budget Manager, who was previously employed with TDCJ and the Texas Commission on Environmental Quality (TCEQ).

Ms. McLane discussed the Board of Pardons and Paroles touring the facility and upcoming staff training in December which will include various agencies such as the Office of the Inspector General (OIG) and TDCJ. Ms. McLane stated in the last month all MP3 players were removed from the clients due to continuous pornography being found on the devices. Ms. McLane discussed the grant program and clients receiving their forklift certification.

Presentation by the Special Prosecution Unit on the first female civilly committed as a sexually violent predator in Texas

Erin Faseler and Maureen Whittmore with the Special Prosecution Unit (SPU) provided a presentation on the first female sexually violent predator civilly committed in Texas and the first tried to a jury in the country. Desiree Hamm used online roleplaying games to meet her victims and grow her witch's coven. Ms. Hamm convinced two teenagers from Comal County that they were being sexually abused by their father, groomed them into having their webcam turned on all the time, and was in constant communication with the victims to isolate them from their family. Desiree Hamm convinced Sarah Nadeau that she had twenty-six children that she never actually had, and she therefore paid Ms. Hamm child support. Sarah Nadeau traveled from California to Texas to kidnap the two teenage victims. Over the next month, the two teenage victims endured abuse including sexual abuse and branding. Ms. Hamm inserted herself into the police investigation daily and eventually the teenagers were located by a tracking device on a piece of

medical equipment. Ms. Hamm was later extradited to Texas and continued attempting to groom teenagers from within the county jail.

Ms. Hamm received a twenty-year sentence and a ten-year deferred sentence and was eligible for parole in August of 2023. Ms. Hamm was granted parole and the case was referred to SPU. SPU quickly realized Ms. Hamm was not the normal female sex offender and she was compared to a cult leader by a professional who evaluated her. While in TDCJ Desiree Hamm continued using online role-playing games and told the court she was deaf and required a sign language interpreter. Ms. Hamm's parole was revoked due to things that came out during the trial and she will be eligible for parole in February 2026.

Ms. Jack asked how long it took SPU to prepare for the trial and Ms. Faseler stated eight months. Ms. Jack asked if SPU researched civilly committed females around the United States, and Ms. Faseler stated Ms. Hamm is the first female to have a jury trial. Ms. Jack thanked SPU for the exceptional job and for voluntarily exposing themselves to a level of depravity and darkness the Board will probably never see.

Budget Manager's Report Regarding FY 2026 Budget and Expenditures; An Updated Case Manager Career Ladder; Discussion, Consideration, and Possible Action Concerning the Case Manager Career Ladder

Budget Manager Desiree Roberts presented the FY 2026 organizational budget report, stating the budget is split into two categories, client services and administrative. Ms. Roberts stated only a small percentage of salaries and wages, travel, and rent and utilities have been expended. Professional fees and services in client services have encumbered 73% of the budget, and the remaining 27% will be expended during the fiscal year.

Ms. Roberts stated TCCO is required by statute to have a case manager career ladder and the legislature implemented a fifty dollar per month high risk pay supplement for client services staff effective September 1st, 2025. Accordingly, the case manager career ladder needs to be updated to align with the increase. Ms. Roberts presented the proposed case manager career ladder.

Ms. Jack stated Section 420A.009 of the Government Code requires the Board to adopt a salary career ladder for the case managers. The career ladder is based on classifications and years of service with TCCO. Ms. Jack moved to adopt the proposed case manager career ladder as presented. The motion was seconded, voted on and passed without opposition.

Texas Civil Commitment Center Updates Concerning Facility Expansion and Staffing

Facility Administrator David Bowers thanked the Board for the compliments on the TCCC, stating that hard work pays off and also thanked his team. Mr. Bowers provided an operations overview stating a comprehensive search was done and no dangerous contraband was found, only nuisance contraband.

Mr. Bowers stated a refuser dorm was recently established, noting out of the four hundred and ninety-five clients there were eighteen refusers. Mr. Bowers hoped creating a refuser dorm would motivate the refusers to participate in treatment again, and as of today they are down to twelve refusers.

Mr. Bowers stated there is constant upkeep of the facility and the medical area was recently repainted. In October all supervisors attended a thorough investigation class. Mr. Bowers provided an incident update since the last Board meeting, stating that one client was indicted on possession of child pornography, having over one hundred images on his mp3 player. Mr. Bowers discussed an upcoming trial for assault. Mr. Bowers discussed the computer lab, stating clients will have access to Microsoft Word and will be able to type up treatment documents. The computer lab is scheduled to open on December 1st.

Mr. Bowers stated MTC completed a thorough audit at the TCCC, which resulted in seventy-nine operational findings. They have since completed a second audit, which resulted in zero operational findings. Mr. Bowers provided a construction update, stating three housing areas are being added and each will house ninety-six clients. The first building was opened last year for tier three clients, who take great pride in the new housing. Mr. Bowers stated the third building has a few cosmetic issues but is pretty well done and expects the construction to be completed by December 1st. Mr. Bowers stated the third building should be open in January 2026, stating the construction crew is a little behind due to concrete testing months ago. Mr. Bowers discussed security officer vacancies, stating they generally have around twenty-four to twenty-six vacancies.

Regional Facility Administrator Jennifer Brown thanked Mr. Bowers for his continued hard work and dedication and discussed staffing shortages. Ms. Brown stated one penile plethysmograph (PPG) tech previously resigned, and two officers are completing on the job training. Ms. Brown stated the clinical director resigned but she has received applications for clinical director and lead therapist. Ms. Brown stated the TCCC is also short four therapists, although only two of those are contractually required.

Update from Lisa Peterson Regarding MTC Medical's Efforts to Reduce Cost While Maintaining a High Level of Client Care at the TCCC

Regional Facility Administrator Lisa Peterson began by introducing Robert Simon with MTC medical who is working to identify opportunities for improvement and implementing corrective actions. Ms. Peterson discussed the recent pharmacy transition to Clinical Solutions and anticipated improvements for accuracy, medication delivery, timely medication renewals, and minimization or elimination of medical errors. Clinical Solutions provides next-day delivery and chronic care medications are now being automatically renewed. Ms. McLane asked if there is any update on 340B pricing and Mr. Simon stated this was discussed with Clinical Solutions and he hopes to have something worked out in the near future.

Ms. Peterson provided an update on contact with potential providers, noting Haskell Memorial Hospital expressed willingness and excitement to work with the TCCC clients. Ms. Peterson is waiting for Haskell Memorial Hospital to provide rates, but the cost savings should be significant. Ms. Peterson stated Covenant Hospital provided a verbal commitment to reducing outpatient services by ten percent and committed to continuing conversations on reducing rates for inpatient services.

Ms. Peterson discussed the internal mental health audit Mr. Simon participated in to assess compliance and performance and contractual requirements with HHSC, exceeding ninety-nine percent compliance. Ms. Peterson stated clients were interviewed and are generally satisfied with mental health services, noting issues with obtaining medications timely, but stated clients have said this has improved in the last three months. Ms. McLane stated HHSC proposed TCCO taking over the mental health contract, which they previously had when the facility first opened. Ms. McLane discussed the difficulty in getting clients into state hospitals and stated there would be potential law changes needed for TCCO to have the contract, and a very strict MOU would be needed.

Ms. Jack thanked Ms. Peterson for appearing before the Board and noted the importance of appearing at the next Board meeting. Ms. Jack discussed the importance of Mr. Bowers and his staff focusing on other areas moving forward.

Presentation from Texas Civil Commitment Center Life Skills Instructor Regarding Forklift Classes Offered at the TCCC through the Reentry Reboot Grant Program

Life Skills Instructor Christopher Soliz stated forklift certifications were implemented through the grant program in December 2024, mentioning thirty clients have successfully completed the program, and twelve clients are currently enrolled. The program is ten weeks, including four weeks of instructional and six weeks of practical. Clients must pass an online test and then a practical test. Mr. Soliz stated having a forklift

certification provides the clients with more employment opportunities, and the clients leave the facility having forklift hours logged.

Ms. McLane stated TCCO was able to go walk through the HHSC warehouse and found the forklift. HHSC was going to give the forklift back to the federal government and TCCO was able to obtain the forklift at no cost.

Discussion, consideration and possible action regarding approval of the following proposed changes to Texas Administrative Code Title 37 Public Safety and Corrections Part 16 Texas Civil Commitment Office, Chapter 810 for posting in the Texas Register.

- a. Section 810.121 Introduction – Proposed Re-Adoption**
- b. Section 810.122 Definitions – Proposed Amendment**
- c. Section 810.151 Administration of the Act – Proposed Re-Adoption**
- d. Section 810.153 Tiered Treatment and Supervision Program – Proposed Amendment**
- e. Section 810.154 Emergency Detention Orders – Proposed Repeal**
- f. Section 810.155 Mechanical and Chemical Restraints – Proposed Repeal**
- g. Section 810.156 Sexually Violent Predators Required to Submit to Global Positioning Satellite (GPS Tracking) – Proposed Repeal**
- h. Section 810.272 Office Appointment of Multidisciplinary Members – Proposed Repeal**
- i. Section 810.273 Cost of Housing, Treatment, and Tracking Services – Proposed Repeal**
- j. Section 210.274 Contracts Requiring Enhanced Monitoring – Proposed Re-Adoption**
- k. Section 810.275 Contract Monitoring Responsibilities – Proposed Re-Adoption**

Attorney Hayley Glisson stated every four years the Texas Government Code requires all state agencies to review their administrative rules to ensure they are still necessary. At the last Board meeting the Board was asked to approve the posting of the beginning of the process in the Texas Register. It was posted on October 10th and no public comment was received. The next step is to post the actual proposals for each rule in the Texas Register for public comment. If there are enough requests, TCCO is required to have a public hearing and at the next Board meeting the Board will vote on each rule.

Ms. Glisson stated during the 88th Legislative session Texas Government Code 2001.227 passed and exempts from the administrative rulemaking procedure any rule or internal procedure of TCCO that applies to a person who is civilly committed as a sexually violent predator under Chapter 841 of the Texas Health and Safety Code. Therefore, a number of TCCO's administrative rules are no longer necessary.

Ms. Glisson began with Texas Administrative Code Section 810.121 which states what the entire chapter does. After review TCCO believes this rule is still necessary and is not covered under statute 2001.227. Therefore, TCCO asked the Board to approve the proposal to re-adopt. Ms. Jack asked for any questions or comments, there being no questions or comments, Ms. Jack moved to approve posting of the proposal to re-adopt Texas Administrative Code Section 810.121 in the Texas Register. The motion was seconded, voted on and the proposal to post the re-adoption in the Texas Register passed.

Ms. Glisson stated Section 810.122 contains definitions and TCCO is asking to remove definitions that are no longer used due to the corresponding rule being repealed. TCCO is asking the Board to approve the amend the rule to remove no longer needed definitions. Ms. Jack asked for any questions or comments, there being no questions or comments, Ms. Jack moved to approve posting of the proposal to amend Texas Administrative Code Section 810.122 in the Texas Register. The motion was seconded, voted on and the proposal to post the amendment in the Texas Register passed.

Ms. Glisson stated Section 810.151 administration of the act is not covered by the new statute and is asking the Board to approve the proposal to re-adopt. Ms. Jack asked for any questions or comments, there being no questions or comments, Ms. Jack moved to approve the posting of the proposal to re-adopt Texas

Administrative Code Section 810.151 in the Texas Register. The motion was seconded, voted on and the proposal to post the re-adoption in the Texas Register passed.

Ms. Glisson stated Section 810.153 describes the tiered treatment and supervision program. The first two subsections do apply to the clients and therefore based on the new statute are no longer necessary. Subsection three, which discusses contracts, is still necessary. Ms. Glisson asked the Board to approve the proposal to amend the rule to remove the unnecessary portions. Ms. Jack asked for any questions or comments, there being no questions or comments, Ms. Jack moved to approve the posting of the proposal to amend Texas Administrative Code Section 810.153 in the Texas Register. The motion was seconded, voted on and the proposal to post the amendment in the Texas Register passed.

Ms. Glisson stated Section 810.154 regarding emergency detention orders, the entire rule falls under Texas Government Code Section 2001.227 and TCCO is asking the Board to approve the proposal to repeal the rule in its entirety as it is no longer necessary. Ms. Jack asked for any questions or comments, and there being no questions or comments, Ms. Jack moved to approve the posting of the proposal to repeal Texas Administrative Code Section 810.154 in the Texas Register. The motion was seconded, voted on and the proposal to post the repeal in the Texas Register passed.

Ms. Glisson stated Section 810.155 regarding mechanical and chemical restraints falls within Texas Government Code Section 2001.227 and is asking the Board to approve the proposal to repeal the rule in its entirety as it is no longer necessary. Ms. Jack asked for any questions or comments, there being no questions or comments, Ms. Jack moved to approve the posting of the proposal to repeal Texas Administrative Code Section 810.155 in the Texas Register. The motion was seconded, voted on and the proposal to post the repeal in the Texas Register passed.

Ms. Glisson stated Section 810.156 regarding GPS tracking applies exclusively to clients falls within Texas Government Code Section 2001.227 and is asking the Board to approve the proposal to repeal the rule in its entirety as it's no longer necessary. Ms. Jack asked for any questions or comments, there being no questions or comments, Ms. Jack moved to approve the posting of the proposal to repeal Texas Administrative Code Section 810.156 in the Texas Register. The motion was seconded, voted on and the proposal to post the repeal in the Texas Register passed.

Ms. Glisson stated Section 810.272 regarding the appointment of members to the Multidisciplinary Team (MDT), TCCO believes this rule is still necessary and does not fall under the statute and is asking for the Board to approve the proposal to re-adopt as it's currently written. Ms. McClure stated the Board Agenda states this rule is to be repealed and Ms. Glisson stated this is an error on the agenda. Ms. Glisson stated the Board has a thorough recitation of these proposals and were provided with this in advance of the Board meeting. Ms. Jack moved to approve the posting of the proposal to re-adopt Texas Administrative Code Section 810.272 in the Texas Register. The motion was seconded, voted on and the proposal to post the re-adopt in the Texas Register passed.

Ms. Glisson stated Section 810.273 is related to cost recovery is asking the Board to approve the proposal to repeal this rule as it relates to the cost recovery of the clients. Ms. Jack noted the information is incorrect in the Board packets. Ms. Glisson stated the rule states TCCO has to create a cost recovery, which TCCO has, and because this is covered under the statute, the administrative rule is no longer necessary. Ms. Jack asked for any questions or comments, there being no questions or comments, Ms. Jack moved to approve the posting of the proposal to repeal Texas Administrative Code Section 810.273 in the Texas Register. The motion was seconded, voted on and the proposal to post the repeal in the Texas Register passed.

Ms. Glisson stated Section 810.274 describes contracts that require enhanced monitoring and is asking the Board to approve the proposal to re-adopt. Ms. Jack asked for any questions or comments, there being no

questions or comments, Ms. Jack moved to approve posting of the proposal to re-adopt Texas Administrative Code Section 810.274 in the Texas Register. The motion was seconded, voted on and the proposal to post the re-adoption in the Texas Register passed.

Ms. Glisson stated Section 810.275 describes contract monitoring responsibilities and is asking the Board to approve the proposal to re-adopt. Ms. Jack asked for any questions or comments, there being no questions or comments, Ms. Jack moved to approve the posting of the proposal to re-adopt Texas Administrative Code Section 810.275 in the Texas Register. The motion was seconded, voted on and the proposal to post the re-adoption in the Texas Register passed.

Discussion, Consideration, and Possible Action Regarding Excused Absences

Ms. Jack excused Mr. Dominguez from the last meeting.

Discussion, Consideration, and Possible Action Regarding August 15, 2025 Meeting Minutes

After determining that all Board Members present had reviewed the minutes from the previous meeting, Board Chair Christy Jack asked for a motion to adopt the August 15th meeting minutes. The motion was made, seconded, voted on and passed without opposition.

Discussion, Consideration, and Possible Action Regarding Future Meeting Dates

The next meeting of the TCCO Board was tentatively scheduled for February 20th, 2026 at 10:00 a.m. at the Texas Civil Commitment Office in Austin.

Meeting Adjourned at 09:44 a.m.

SIGNATURE ON FILE

Christy Jack, Chair

SIGNATURE ON FILE

Marsha McLane, Executive Director